

## Message Text

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ACTION ARA-10

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FM AMEMBASSY LIMA

TO SECSTATE WASHDC 4236

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STADIS//////////

E.O. 11652: N/A

TAGS: AMGT, PFOR, PE

SUBJECT: PARM - ANNUAL POLICY AND RESOURCES ASSESSMENT --  
PARTS II AND III

PART II -- RESOURCE ASSESSMENTS

1. IN GENERAL I AM SATISFIED THAT THE LEVEL AND MIX OF  
U.S. RESOURCES BEING EMPLOYED IN PERU ARE ABOUT RIGHT FOR  
THE PRESENT (IMPROVED) STATE OF US-PERUVIAN RELATIONS AND  
FOR THE MIDDLE-TERM FUTURE ENVISAGED IN THE PARM. THE  
MAJOR UNCERTAINTY WHICH COULD HAVE A SIGNIFICANT IMPACT  
ON BOTH MATERIAL AND PERSONNEL REQUIREMENTS DURING THIS  
PERIOD IS THE POSSIBILITY OF A SIGNIFICANT NEW EFFORT IN  
THE NARCOTICS FIELD THROUGH A PILOT PROJECT IN COCA CROP  
SUBSTITUTION. THIS POSSIBILITY IS DISCUSSED BELOW UNDER  
STATE (POLITICAL SECTION), AID AND DEA, BUT IS TOO UN-  
CERTAIN TO PROJECT WITH NUMBERS IN THE MISSION STAFFING  
CHART. OTHERWISE, THE ONLY STAFF INCREASE WE ARE PRO-  
JECTING THROUGHOUT THE MISSION (ALL AGENCIES) IS IN  
THE CONSULAR SECTION. A NUMBER OF REPROGRAMMING POS-  
SIBILITIES ARE ALSO DISCUSSED BELOW. WHILE PERSONNEL  
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REDUCTIONS ARE PLANNED IN ONLY ONE AGENCY BY FY 79, CUTS  
HAVE BEEN MADE IN SEVERAL ELEMENTS OF THE MISSION IN  
RECENT YEARS.

2. STATE

(A) I HAVE GIVEN RENEWED CONSIDERATION TO THE POS-

SIBILITY OF UNIFYING THE POLITICAL AND ECONOMIC SECTIONS BOTH TO CONSERVE STAFF AND TO REFOCUS OUR PRIORITIES, BUT HAVE DECIDED AGAINST IT. WITH THE IMPROVED STATE OF BILATERAL RELATIONS, THE GROWING SIGNS OF DOMESTIC POLITICAL LIBERALIZATION IN PERU, THE PROSPECTS FOR STEPPED UP U.S. LABOR AND NARCOTICS PROGRAMS, THE OPPORTUNITIES FOR EXPANDED U.S. EXPORTS IN THE MID-TERM DESPITE THE CONTINUING DELICACY OF PERU'S ECONOMIC SITUATION IN THE SHORT-TERM, I ANTICIPATE THAT THE IMPORTANCE AND LOAD OF WORK IN BOTH SECTIONS WILL CONTINUE HEAVY AND DISTINCT. I THEREFORE PREFER TO KEEP THEM SEPARATE AND AT THEIR PRESENT STRENGTH, THUS PRESERVING THE EXPERTISE OF TWO SENIOR COUNSELORS WHILE INSISTING ON CLOSE COORDINATION BETWEEN THEM IN REPORTING.

(B) THE POLITICAL SECTION'S WORK RELATES TO SIX OUT OF EIGHT OF THE COURSES OF ACTION (COAS) PROPOSED IN PART I -- ALL BUT TRADE PROMOTION AND FAIR TREATMENT OF U.S. PRISONERS. THE SECTION IS WELL ORGANIZED TO COVER ITS RESPONSIBILITIES, AND PROVIDES A CONTINUING TRAINING PROGRAM FOR OUR ROTATING JOT'S. SHOULD PERU, WITH U.S. SUPPORT EMBARK ON A SIGNIFICANT PROGRAM OF CROP SUBSTITUTION FOR COCA PLANTINGS, I BELIEVE THAT INSTEAD OF THE PART-TIME SERVICES OF THE POLITICAL COUNSELOR WE WILL NEED A FULL-TIME NARCOTICS COORDINATOR (POSSIBLY LOCATED IN THE POLITICAL SECTION, BUT MORE LIKELY IN THE EXECUTIVE OFFICE) TO ADVISE ME AND TO COORDINATE OUR EFFORTS AMONG THE SEVERAL AGENCIES INVOLVED.

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(C) THE ECONOMIC-COMMERCIAL SECTION'S WORK RELATES TO COA 1 (REDUCES REGIONAL TENSIONS), COA 2 (SUPPORT IN INTERNATIONAL FORA), 3 (TRADE AND INVESTMENT), AND 5 (MODERNIZATION OF PERUVIAN LIFE) IN PART I. WITH THE FINAL RESOLUTION OF THE LAST OF OUR MAJOR INVESTMENT DISPUTES, WE EXPECT TO SHIFT ATTENTION INCREASINGLY TO EXPORT PROMOTION AND RELATED COMMERCIAL PROGRAMS. OUR RECENTLY SUBMITTED COMMERCIAL ACTION PLAN (A-064) REFLECTS THE BEGINNING OF THIS NEW THRUST, AND PART III-A BELOW DESCRIBES OUR PLANNED REPROGRAMMING WITHIN THE SECTION TO SUPPORT IT.

(D) THE WORK OF THE CONSULAR SECTION CONTINUES TO GROW AS SHOWN IN ALL RECENT WORKLOAD DATA REPORTS. WHILE THE NIV LOAD CONTINUES HIGH, GREATEST PRESSURE NOW AND DURING THE PARM PERIOD WILL FALL ON OUR IMMIGRANT VISA AND CITIZENSHIP/PROTECTION UNITS DUE TO THE 1976 AMENDMENTS TO THE U.S. IMMIGRATION LAW AND THE INCREASING DEMANDS OF AMERICAN PRISONERS AND TOURISTS. COAS 6 AND

7 (HUMAN RIGHTS AND U.S. PRISONERS) IN PART I ARE RELEVANT HERE. THE DEPARTMENT HAS RECOGNIZED THE IV PROBLEM BY AUTHORIZING THE TEMPORARY EMPLOYMENT OF TWO ADDITIONAL LOCAL CONSULAR ASSISTANTS. THESE POSITIONS SHOULD BE MADE PERMANENT, AND IN ADDITION THE EMBASSY NEEDS ANOTHER QUALIFIED OFFICER TO ENABLE US TO MEET OUR INCREASED STATUTORY RESPONSIBILITIES IN THE ISSUANCE AND REFUSAL OF IMMIGRANT VISAS. THIS ADDED POSITION WAS REQUESTED AND JUSTIFIED IN 76 LIMA 10534, AND WILL, IT IS HOPED, BE APPROVED IN THE VERY NEAR FUTURE. IT IS REFLECTED IN THE MISSION STAFFING CHART BELOW. FOR FURTHER DISCUSSION OF OUR CONSULAR REQUIREMENTS, SEE PART III A AND B BELOW.

(E) THE ADMINISTRATIVE SECTION PROVIDES A FULL RANGE OF SUPPORT SERVICES TO STATE PERSONNEL PLUS VARYING SERVICES TO EIGHT OTHER AGENCIES AT POST. IN ADDITION, PARTIAL SUPPORT IS PROVIDED FOR AID AND MILITARY PERSONNEL. LIMITED OFFICIAL USE

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A REGIONAL SECURITY OFFICER, WHO ALSO COVERS QUITO AND GUAYAQUIL, DOES SECURITY INVESTIGATIONS FOR ALL AGENCIES, HANDLES PROTECTIVE AND PERSONAL SECURITY FOR ALL AGENCIES AND BUILDINGS, AND SUPERVISES A 10-MAN MSG AND 23-MAN LOCAL GUARD FORCE. COMMUNICATIONS PERSONNEL PROCESS SOME 80-100 TELEGRAMS DAILY AND 80-90 CLASSIFIED AND UNCLASSIFIED POUCHES WEEKLY, ADMINISTER AND MAINTAIN THE POST'S EMERGENCY RADIO PROGRAM, ETC. IF WE ARE TO CONTINUE TO PROVIDE THE SAME LEVEL OF ADMINISTRATIVE SUPPORT, OUR ADMINISTRATIVE COMPLEMENT WILL REMAIN UNCHANGED IN THE PARM PERIOD, BUT WE ARE PLANNING SOME REPROGRAMMING (SEE PART III A BELOW). DOLLAR RESOURCE REQUIREMENTS FOR EMBASSY ADMINISTRATIVE OPERATIONS WILL CONTINUE AT PRESENT LEVELS EXCEPT FOR MANDATORY INCREASES RESULTING FROM INFLATION, WAGE AND PRICE INCREASES, ETC.

3. USAID - I HAVE RECENTLY REVIEWED THE USAID PROGRAM, STAFFING AND RESOURCE LEVELS IN DEPTH IN CONNECTION WITH PREPARATION OF THIS PARM. I BELIEVE THAT THE PROGRAM IS MAKING A SIGNIFICANT CONTRIBUTION TO OUR OVERALL INTERESTS IN PERU, AND THAT IT IS WELL ADAPTED TO SUPPORT COAS 5 (MODERNIZATION OF PERUVIAN LIFE) AND 8 (NARCOTICS CONTROL) IN PART I. WE ENVISAGE A USAID PROGRAM IN FY 1979 OF APPROXIMATELY THE SAME COMPOSITION, SIZE, SECTOR PRIORITIES AND STAFFING AS AT PRESENT. THAT IS, THE PRINCIPAL FEATURES OF THE PROGRAM WILL BE DEVELOPMENT LOANS, TECHNICAL ASSISTANCE GRANTS, PL-480 TITLE II FOOD DONATIONS, AND HIGH GUARANTEES TO PROMOTE IMPROVED ECONOMIC AND SOCIAL CONDITIONS WITH MAJOR EMPHASIS ON INCREASING AGRICULTURAL PRODUCTION AND RAISING THE STANDARDS OF LIVING OF THE RURAL POOR. USAID WILL CON-

TINUE TO WORK ALSO IN THE EDUCATION AND HEALT/POPULATION  
FIELDS WHICH HAVE RECENTLY SEEN ENCOURAGING POLICY  
CHANGES IN THE GOP. AN AIFLD LABOR PROJECT MAY ALSO BE  
REVIVED IN THE PARM PERIOD, CONTRIBUTING TO COA 5. A  
POSSIBLE NEW COCA CROP SUBSTITUTION PROJECT WOULD REPRE-  
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SENT A MAJOR NEW COMMITMENT OF UNKNOWN DIMENSIONS, AND  
IS NOT REFLECTED IN THE MISSION STAFFING CHART BELOW.

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4. USIS - THE RECENT IMPROVEMENT IN US-PERUVIAN BILATERAL  
RELATIONS HAS GREATLY IMPROVED THE ENVIRONMENT FOR USIS  
ACTIVITIES HERE, NOTABLY IN THE PLACEMENT OF MATERIALS  
IN THE MEDIA. I THEREFORE FORESEE INCREASED OPPORTUNI-  
TIES FOR SIGNIFICANT USIS PROGRAMMING, BOTH IN LIMA AND  
THE PROVINCES, BUT I DOT PROJECT ANY OVERALL INCREASE  
IN STAFF OR OTHER RESOURCES. USIS PROGRAMS WILL CONTRI-  
BUTE TO ALL THE COURSES OF ACTION IDENTIFIED IN PART I  
EXCEPT POSSIBLY THE REDUCTION OF SUBREGIONAL TENSIONS  
(COA 1), CONTINUED MILITARY COOPERATION (COA 4) AND (COA 7)  
ON FAIR TREATMENT OF U.S. PRISONERS. PARTICULARLY IMPORTANT  
WILL BE THE CONTINUED DISSEMINATION OF INFORMATION  
SUPPORTIVE OF U.S. POSITIONS IN INTERNATIONAL FORA,  
THE PROMOTION OF U.S. EXPORTS AS DETAILED IN THE CAP,

INFORMATIONAL ACTIVITIES IN SUPPORT OF NARCOTICS CONTROL AND HUMAN RIGHTS, AND SUBTLE ENCOURAGEMENT OF THE PROCESS OF PERUVIAN POLITICAL AND SOCIAL LIBERALIZATION THROUGH INFORMATIONAL EFFORTS AND USIS-ADMINISTERED CULTURAL PROGRAMS. USIS IS ALSO ENGAGED IN ENCOURAGING TECHNOLOGICAL TRANSFER TO PERU IN THE COMMUNICATIONS FIELD THROUGH SEMINARS AND OTHER TECHNIQUES. THE NEWLY-INITIATED USIS BOOK AND REFERENCE SERVICE AND CONTINUING LIMITED OFFICIAL USE

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UTILIZATION OF THE NINE BINATIONAL CENTERS IN PERU FOR USIS PROGRAMMING REFLECT THE PLANNED USE OF BOTH NEW AND OLD TOOLS FOR REACHING IMPORTANT AUDIENCES.

5. AGRICULTURE - THE WORK OF THE OFFICE OF THE AGRICULTURAL ATTACHE RELATES TO COA 3 WHICH SEEKS TO PROMOTE AND INCREASE THE U.S. SHARE OF THE PERUVIAN MARKET. CONTINUING PERUVIAN INTEREST IN AMERICAN WHEAT, CORN, SOYBEANS AND DAIRY CATTLE FOR BREEDING PURPOSES OFFERS THE BEST OPPORTUNITIES IN THE AGRICULTURAL MARKETING FIELD. THE AGRICULTURAL ATTACHE WILL WORK CLOSELY WITH PERUVIAN IMPORTERS AND U.S. PROMOTERS IN THESE AREAS, PARTICIPATE IN PERUVIAN LIVESTOCK SHOWS AND IN TRADE SHOWS ORGANIZED BY THE COMMERCIAL SECTION, AND USE CCC CREDIT WHEN AVAILABLE AS ANOTHER MARKET DEVELOPMENT TOOL. THIS OFFICE ALSO COVERS BOLIVIA. NO MAJOR NEW PROGRAMS ARE ANTICIPATED, NOR CHANGES IN STAFFING FOR OTHER RESOURCES.

6. JUSTICE (DEA) - DEA'S WORK RELATES TO COA 8 ON NARCOTICS CONTROL. ENFORCEMENT EFFORTS SHOULD CONTINUE AT ABOUT THE PRESENT LEVEL, WITH THE SAME STAFFING AND APPROXIMATELY THE SAME OPERATIONAL FUNDING. DEA WOULD LIKE TO ADD ONE AMERICAN POSITION FOR AN INTELLIGENCE ANALYST, BUT I AM NOT SATISFIED THAT IT IS ESSENTIAL OR THAT THE AGENCY CAN IMPROVE ON ITS POOR RECORD IN THE RECENT PAST OF KEEPING EVEN THEIR EXISTING POSITIONS FILLED. SHOULD A MAJOR NEW PROGRAM OF COCA CROP SUBSTITUTION BE UNDERTAKEN DURING THE PARM PERIOD, AS DISCUSSED IN PART I, IT IS LIKELY THAT ADDITIONAL DEA STAFFING (AS WELL AS STATE AND AID PERSONNEL) WILL BE DESIRABLE TO ASSURE THAT PERUVIAN ENFORCEMENT EFFORTS IN THE RURAL AREAS AFFECTED ARE SUFFICIENTLY RIGOROUS TO COMPLEMENT THE AGRICULTURAL EFFORT.

7. DOD

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(A) DEFENSE ATTACHE - THE DEFENSE ATTACHE'S OFFICE IS PRIMARILY RESPONSIBLE FOR INTELLIGENCE COLLECTION AND REPORTING. IN ITS IMPORTANT REPRESENTATIONAL FUNCTIONS, HOWEVER, IT CONTRIBUTES TO THE ACCOMPLISHMENT OF COA 1 (REDUCE REGIONAL TENSIONS), AND FACETS OF COA'S 4 (RELATED TO MILITARY VISITS) AND 5 (CONTACTS WITH MILITARY LEADERS). NO MAJOR NEW PROGRAMS ARE ANTICIPATED, NOR CHANGES IN STAFFING OR OTHER RESOURCES.

(B) MAAG - THE MASG IS, OF COURSE, OUR CHIEF AGENT FOR THE CONDUCT OF MILITARY ASSISTANCE AND TRAINING PROGRAMS, AND THUS SERVES COA 4 DIRECTLY AS WELL AS FACETS OF COA'S 1 (REDUCE REGIONAL TENSIONS) AND 5 (CONTACTS WITH MILITARY LEADERS). NO FURTHER MAJOR CHANGES (AFTER THE REDUCTION OF THE FMS CREDIT LEVEL THIS YEAR) ARE ANTICIPATED IN THESE PROGRAMS, WHICH CONTINUE TO HAVE HIGH PRIORITY AS DISCUSSED IN PART I. WE THEREFORE FORESEE NO CHANGES IN OUR ALREADY LEAN STAFFING OR OTHER RESOURCES.

(C) IAGS - THE OFFICE OF THE INTER-AMERICAN GEODETIC SURVEY WILL CONTINUE ITS PROGRAM OF TRANSFERRING SOPHISTICATED TECHNOLOGY AND LOGISTICAL SUPPORT IN THE FIELDS OR TOPOGRAPHIC, HYDROGRAPHIC, GEODETIC AND GEOPHYSICAL MAPPING AND RELATED PRODUCTS. IT CONTRIBUTES PRIMARILY TO COA 5 (TRANSFER OF TECHNOLOGY AND MILITARY CONTACTS) AND SECONDARILY TO COA 4 (MILITARY ASSISTANCE). DURING FY 1979 GEODETIC SATELLITE SURVEYS SHOULD BE COMPLETED, ADVANCED HYDROGRAPHIC SURVEYS SHOULD BE IN PROGRESS, AND AERONAUTICAL CHARTING SHOULD BE INDEPENDENT OF U.S. EFFORT. REMOTE SENSING OF NATURAL RESOURCES WILL STILL BE WELL BEYOND PERUVIAN CAPABILITY. AS PERUVIAN AGENCIES PROGRESSIVELY ASSUME GREATER CAPABILITY AND RESPONSIBILITY, FURTHER REDUCTION IN U.S. PARTICIPATION IS SCHEDULED. ONE AMERICAN OFFICER POSITION HAS BEEN LIMITED OFFICIAL USE

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ELIMINATED AND ONE AMERICAN TECHNICIAN POSITION WILL BE DROPPED THIS YEAR. ONE LOCAL HIRE POSITION WILL BE DROPPED BY FY 79. BUDGET RESOURCES WILL DECLINE ACCORDINGLY.

(D) MARINE SECURITY GUARD - I FORESEE NO SIGNIFICANT CHANGE IN THE RESPONSIBILITIES OR STAFFING OF THIS SUPPORT ELEMENT.

8. TRANSPORTATION (FAA) - THE SMALL REGIONAL OFFICE OF

THE FEDERAL AVIATION ADMINISTRATION PROVIDES TECHNICAL SERVICES IN THE FIELD OF CIVIL AVIATION TO COLOMBIA, ECUADOR, PERU, BOLIVIA AND CHILE. AS SUCH, IT SERVES COA 5 RELATING TO THE TRANSFER OF TECHNOLOGY AND COA 3 IN EXPORT PROMOTION OF AIRCRAFT, ELECTRONICS EQUIPMENT, NAVIGATIONAL AIDS, ETC. NO MAJOR NEW PROGRAMS ARE ANTICIPATED, NOR CHANGES IN STAFFING OR OTHER RESOURCES.

9. SMITHSONIAN INSTITUTION - THE SMITHSONIAN WILL CONTINUE TO OPERATE AN ASTROPHYSICAL OBSERVING STATION NEAR AREQUIPA, PERU FOR THE COLLECTION AND DISSEMINATION OF DATA TAKEN ON ARTIFICIAL EARTH SATELLITES. THIS PROJECT SUPPORTS U.S. AND INTERNATIONAL RESEARCH PROGRAMS, AND INCIDENTALLY PROVIDES TECHNICAL TRAINING FOR THE SMALL STAFF OF PERUVIAN EMPLOYEES (COA 5). NO MAJOR NEW PROGRAMS OR CHANGES IN RESOURCES ARE ANTICIPATED.

### PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING (1) OUR MAJOR STAFFING PROBLEM AS INDICATED ABOVE IS IN THE CONSULAR SECTION, WHERE STATUTORY RESPONSIBILITIES IN THE AREAS OF TV ISSUANCE AND THE PROTECTION OF AMERICAN CITIZENS DEMAND ADDITIONAL RESOURCES. THE POST ALREADY IS ON RECORD WITH A REQUEST FOR AN ADDITIONAL OFFICER, PRIMARILY FOR IV WORK (76 LIMA 10534). SHOULD THAT NEW POSITION NOT BE LIMITED OFFICIAL USE

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FORTHCOMING, WE WILL HAVE NO OPTION BUT TO RESTORE PERMANENTLY TO THE CONSULAR SECTION A POSITION WHICH IS NOMINALLY INCLUDED IN THE CONSULAR STAFFING PATTERN BUT WHICH IN FACT HAS BEEN USED FOR ONE OF OUR FOUR ROTATING JUNIOR OFFICERS (30-163). SUCH A MOVE WOULD BE UNFORTUNATE BECAUSE IT WOULD WEAKEN OUR JOT PROGRAM, WHICH HAS BEEN PRAISED BY THE DEPARTMENT AS OUTSTANDING. OUR EXPERIENCE HAS SHOWN THAT THE PROGRAM WORKS BEST WITH FOUR ROTATING OFFICERS, WHO THUS HAVE A FULL EXPERIENCE IN ALL SECTIONS WITHOUT UNDULY WEAKENING THE  
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(2) TO MEET THE REQUIREMENTS OF OUR STEPPED-UP COMMERCIAL PROGRAM, WE EXPECT GRADUALLY TO REPROGRAM THE WORK OF THE ECONOMIC OFFICER NOW FOLLOWING ANDEAN PACT AFFAIRS INTO COMMERCIAL WORK, AND EVENTUALLY TO FORMALIZE AN ASSISTANT COMMERCIAL ATTACHE POSITION. THIS WILL ENTAIL NO CHANGE ON PAPER SINCE THE POSITION (20-159-5410) IS ALREADY SHOWN AS AN O-6 COMMERCIAL OFFICER ALTHOUGH IT IS IN FACT FILLED BY A MORE SENIOR ECONOMIC OFFICER. WHILE THE ANDEAN PACT WORK HAS CONTINUED TO BE IMPORTANT AND DEMANDING, THE FUTURE OF THE PACT IS LESS CLEAR, AND WE BELIEVE THAT WE MUST GRADUALLY REDIRECT THE POSITION TO MEET THE POST'S HIGHER PRIORITIES. IN FUTURE, THE PACT WORK WILL BE DEEMPHASIZED BUT CONTINUED BY OTHERS IN THE SECTION, ESPECIALLY THE NUMBER TWO ECONOMIC OFFICER WITH OCCASIONAL ASSISTANCE FROM A JOT.

(3) TO MEET INCREASING DEMANDS ON THE GENERAL SERVICES OFFICE, WE PLAN TO MOVE TWO LOCAL POSITIONS FROM B AND F TO GSO IN THE NEAR FUTURE. THIS WILL COMPLY WITH RECOMMENDATIONS OF THE LAST INSPECTORS.

B. INCREASES/DECREASES - THE ONLY INCREASE IN STAFFING PROJECTED IN THE PARM TIMEFRAME IS AN ADDITIONAL LIMITED OFFICIAL USE  
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CONSULAR OFFICER. (SEE ALSO PART III-A.) THIS POSITION IS SPECIFICALLY NEEDED AT THIS TIME TO MEET THE POST'S STATUTORY RESPONSIBILITIES FOR THE ISSUANCE OF IMMIGRANT VISAS UNDER AMENDMENTS TO THE LAW APPROVED IN 1976. THE IMPACT OF THOSE AMENDMENTS IS DEMONSTRATED MOST DRAMATICALLY BY THE FACT THAT IN JANUARY AND FEBRUARY, 1977, 537 IMMIGRANT VISAS WERE ISSUED AND 73 REFUSED. ONE YEAR EARLIER THE CORRESPONDING FIGURES WERE 299 ISSUED AND 59 REFUSED. THIS WORKLOAD IS AUGMENTED BY THE NEED PATIENTLY TO EXPLAIN TO ALL INTERESTED PARTIES THE NATURE OF THE PREFERENCE SYSTEM WHICH HAS BEEN NEWLY INTRODUCED TO THE WESTERN HEMISPHERE. IT IS FURTHER INCREASED BY THE TIME-CONSUMING REQUIREMENT TO EXPLAIN THE NEW RESTRICTIONS AGAINST FOREIGN MEDICAL GRADUATES WHICH HAVE HAD A CONSIDERABLE IMPACT IN PERU. MUCH OF HIS ADDITIONAL LOAD CAN BE HANDLED ONLY BY AN AMERICAN OFFICER. EARLY DEPARTMENTAL ACTION ON THIS NEW POSITION IS REQUESTED, SINCE THE ALTERNATIVE IS THE REPROGRAMMING ACTION DESCRIBED IN THE PREVIOUS SECTION WHICH WOULD SEEM UNFORTUNATE. RELATED TO THIS REQUEST, THE EMBASSY ALSO REQUESTS THAT THE TWO TEMPORARY LOCAL POSITIONS WHICH



HAVE ALREADY BEEN PROVIDE BE MADE PERMANENT.

C. LOWER PRIORITY POSITIONS

AMERICANS

1. POSITION 20-159 COMMERCIAL OFFICER. AS EXPLAINED ABOVE, THIS POSITION IS IN FACT STAFFED BY A MORE SENIOR OFFICER DEDICATED LARGELY TO COVERING ANDEAN PACT AFFAIRS. IT IS THE POST'S PLAN GRADUALLY TO RESTORE THE JOB TO THE COMMERCIAL SECTION WHERE IT IS NEEDED TO SUPPORT THE INCREASED EXPORT PROMOTION EFFORT SET FORTH IN PART I. ELIMINATION OF THE POSITION WOULD SAP THAT INITIATIVE IN THE LONGER RUN, WHILE GREATLY REDUCING REPORTING ON THE ANDEAN PACT DURING THE CURRENT LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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PERIOD OF CRISIS.

2. POSITION 54-169 PERSONNEL OFFICER. THE IMMEDIATE EFFECT OF ELIMINATING THIS POSITION WOULD BE A GENERAL DIMINUTION OF THE QUALITY AND LEVEL OF PERSONNEL SERVICES PROVIDED TO THE MISSION, SINCE THE FUNCTIONS WOULD HAVE TO BE ASSUMED BY THE ADMINISTRATIVE OFFICER AND/OR OTHER OFFICERS OF THE SECTION, AND SOME WOULD HAVE TO BE DROPPED. AT PRESENT THIS OFFICER PROVIDES A FULL RANGE OF PROFESSIONAL PERSONNEL SERVICES FOR 110 AMERICANS AND 176 LOCAL DIRECT HIRE EMPLOYEES OF NINE U.S. GOVERNMENT AGENCIES, PLUS ANOTHER 90 CONTRACT AND OTHER PERSONNEL. OTHER AGENCIES AT POST DO NOT HAVE THEIR OWN PERSONNEL OFFICERS. EQUITY AND UNIFORMITY IN THE APPLICATION OF PERSONNEL RULES AND PROCEDURES TO ALL U.S. AGENCIES WOULD NO DOUBT SUFFER WITH THE LOSS OF THIS POSITION, AS WOULD MORALE. IT MAY BE WORTH NOTING HERE ALSO THAT WE PLAN TO GIVE CONSIDERATION IN THE MONTHS AHEAD TO THE POSSIBILITY OF ESTABLISHING A JOINT ADMINISTRATIVE OFFICE FOR ALL AGENCIES AT THIS POST. SUCH AN OPERATION, WITH ITS POSSIBLE ECONOMIES, WOULD BE IMPOSSIBLE WITHOUT A FULL-TIME PERSONNEL OFFICER. IT IS ALSO WORTH NOTING THAT EMPLOYEE MORALE HAS IN THE PAST BEEN A SERIOUS PROBLEM IN LIMA, WHICH IS DIFFERENTIAL POST.

LOCALS

1. ONE LOCAL DRIVER. THE EMBASSY HAS TEN DRIVERS. DUE TO SPECIAL ASSIGNMENTS AND AFTER-HOURS DUTY, ONLY FOUR DRIVERS ARE AVAILABLE FOR THE REGULAR MOTOR POOL. WE HAVE FREQUENT REQUIREMENTS TO MEET COURERS AND POUCHES AND FOR OTHER AIRPORT SERVICE, ESPECIALLY DUE TO THE SENSITIVE SECURITY SITUATION AT NIGHT UNDER PRESENT STATE OF SIEGE CONDITIONS. IF THIS POSITION WERE CUT, PERSONNEL WOULD HAVE TO USE TAXIS FOR MOST OFFICIAL

TRIPS WITHIN THE CITY, AND ON MOST AIRPORT TRIPS WITH  
THE EXCEPTION OF NEWLY ARRIVING AND DEPARTING STAFF.  
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2. TRAVEL CLERK. IF WE WERE TO ELIMINATE THIS  
POSITION WE WOULD STILL HAVE TO PROVIDE INFORMATION AND  
ASSISTANCE ON ARRANGEMENTS FOR OFFICIAL TRAVEL FOR ALL  
AGENCIES EXCEPT AID. THESE FUNCTIONS WOULD HAVE TO BE  
ABSORBED BY OTHER GSO PERSONNEL.

3. SPECIALIST II (COMMERCIAL/RESEARCH). TO  
ELIMINATE THIS POSITION, ONE OF FOUR, WOULD BE A SERIOUS  
BLOW TO OUR CURRENT AND POTENTIALLY EXPANDED COMMERCIAL  
PROGRAM, WHICH IS EMPHASIZED IN PART I AND OUR RECENTLY  
SUBMITTED CAP. THE POST IS PLANNING A SERIES OF IMPORTANT  
TRADE MISSIONS, AND DESIRES TO RESPOND TO GROWING COM-  
MERCE DEPARTMENT REQUESTS FOR ADDITIONAL MARKET RESEARCH.  
WE ARE PLANNING TO REPROGRAM AN ADDITIONAL  
AMERICAN OFFICER INTO COMMERCIAL WORK (SEE PART III A  
ABOVE), AND ALSO HOPE TO USE OUR JOTS IN THIS AREA AS  
PART OF THEIR TRAINING PROGRAMS. IT WOULD BE COUNTER-  
PRODUCTIVE TO THIS EFFORT TO LOSE A TRAINED  
SPECIALIST.

4. ADMINISTRATIVE SPECIALIST II. TO  
ELIMINATE THIS POSITION, WHICH HANDLES INVITATIONS,  
SOCIAL RECORDS, AND GENERAL PROTOCOL MATTERS FOR THE  
AMBASSADOR, WOULD PLACE AN ADDITIONAL BURDEN ON THE  
EXECUTIVE OFFICE SECRETARIES OR REQUIRE AN IN-  
EFFICIENT DISPERSAL OF RESPONSIBILITIES AMONG SEVERAL  
OTHER MEMBERS OF THE STAFF.

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## MISSION STAFFING CHART

1977

AGENCY/ FUNCTION	AMERICAN OFFICERS	AMERICAN STAFF	FSL PROFESSIONALS	FSL STAFF
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STATE	37	12	26	47
EXECUTIVE	2	2	-	4
POLITICAL	10#	6	-	1
ECONOMIC/COMMERCIAL		6	3	5 1
CONSULAR	7##	-	4	9###
ADMINISTRATION(1) (OF WHICH)	11	1	15	34
COMMUNICATION	6	-	-	5
SECURITY REGIONAL OFFICE	1	-	1	-
ROTATIONAL (CENTRAL COMPLEMENT)	1	-	-	-
USIA	9####	1	17	12
AGRICULTURE (REGIONAL)		1	-	2 1
JUSTICE (DEA)	4	2	1	-
DOD (OF WHICH)	12	19	-	9
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DAO	4	5	-	2
MAAG	3	4	-	4
IAGS	5	-	-	3
MARINE SECURITY GUARD		-	10	- -
AID	21	1	15	45
TRANSPORTATION (FAA) (REGIONAL)		1	-	- 1
SMITHSONIAN	2	-	5	1

TOTAL U.S. MISSION 87 35 65 116

# INCLUDES ONE ROTATING OFFICER

## INCLUDES TWO ROTATING OFFICERS

### INCLUDES TWO TEMPORARY

#### INCLUDES ONE PA TRAINEE

(1) BREAKDOWN WITHIN ADMINISTRATION FOR CORE IS 11 MAERICAN OFFICERS,  
1 AMERICAN STAFF, 12 FSL PROFESSIONALS, 22 FSL STAFF; FOR DAS IS  
3 FSL PROFESSIONALS, 12 FSL STAFF.

## MISSION STAFFING CHART

1979

AGENCY/ FUNCTION	AMERICAN OFFICERS	AMERICAN STAFF	FSL PROFESSIONALS	FSL STAFF
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STATE	38	12	26	47
EXECUTIVE	2	2	-	4
POLITICAL	10#	6	-	1
ECONOMIC/COMMERCIAL		6	3	5 1
CONSULAR	8##	-	4	9
ADMINISTRATION(1) (OF WHICH)	11	1	15	34
COMMUNICATION	6	-	-	5
SECURITY REGIONAL OFFICE	1	-	1	-

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LIMA 02567 04 OF 04 010127Z

ROTATIONAL (CENTRAL COMPLEMENT)	1	-	-	-
USIA	9###	1	17	12
AGRICULTURE (REGIONAL)		1	-	2 1
JUSTICE (DEA)	4	2	-	-
DOD (OF WHICH)	11	19	-	8
DAO	4	5	-	2
MAAG	3	4	-	4
IAGS	4	-	-	2
MARINE SECURITY GUARD	-	10	-	-
AID	21	1	15	45
TRANSPORTATION (FAA) (REGIONAL)		1	-	-
SMITHSONIAN	2	-	5	1
TOTAL U.S. MISSION	87	35	65	115

# INCLUDES ONE ROTATING OFFICER

## INCLUDES TWO ROTATING OFFICERS

### INCLUDES ONE PA TRAINEE

(1) BREAKDOWN WITHIN ADMINISTRATION FOR CORE IS 11 AMERICAN OFFICERS,  
1 AMERICAN STAFF, 12 FSL PROFESSIONALS, 22 FSL STAFF; FOR DAS IS  
3 FSL PROFESSIONALS, 12 FSL STAFF; FOR DAS IS  
3 FSL PROFESSIONALS, 12 FSL STAFF. DEAN

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, CERP 0001, ANNUAL REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 31-Mar-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977LIMA02567  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770111-0551  
**Format:** TEL  
**From:** LIMA  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t1977033/aaaaacmn.tel  
**Line Count:** 651  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** c86820b3-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION ARA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** STADIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 12  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** STADIS  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 06-Apr-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3020492  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PARM - ANNUAL POLICY AND RESOURCES ASSESSMENT -- PARTS II AND III PART II -- RESOURCE ASSESSMENTS  
**TAGS:** AMGT, PFOR, PARM, ECRP, PE, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/c86820b3-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009